# TOWNSHIP OF DOWNE CUMBERLAND COUNTY NEW JERSEY

**AUDIT REPORT** 

FOR THE YEAR ENDED DECEMBER 31, 2018

### TOWNSHIP OF DOWNE TABLE OF CONTENTS

Exhibit	<u>PART I</u>	Page No.
	Independent Auditor's Report	1 - 3
	CURRENT FUND	
A A - 1 A - 2 A - 3	Comparative Balance Sheet - Regulatory Basis Combined Statement of Operations and Changes in Fund Balance - Regulatory Basis Statement of Revenues - Regulatory Basis Statement of Expenditures - Regulatory Basis	4 - 5 6 - 7 8 - 10 11 - 15
	TRUST FUNDS	
В	Comparative Balance Sheet - Regulatory Basis	16
	GENERAL CAPITAL FUND	
C C - 1	Comparative Balance Sheet - Regulatory Basis Statement of Fund Balance - Regulatory Basis	17 18
	GENERAL FIXED ASSETS	
G	Statement of General Fixed Assets - Regulatory Basis	19
	Notes to Financial Statements - Regulatory Basis	20 - 36
	SUPPLEMENTARY INFORMATION	
Indeper	ndent Auditor's Report - Government Auditing Standards	37-38
	CURRENT FUND	
A - 4 A - 5 A - 6 A - 7 A - 8 A - 9 A - 10 A - 11 A - 12	Schedule of Cash - Treasurer Schedule of Taxes Receivable and Analysis of Property Tax Levy Schedule of Tax Title Liens Schedule of Revenue Accounts Receivable Schedule of Appropriation Reserves Schedule of Local District School Tax Schedule of Federal and State Grants Receivable Schedule of Federal and State Grants - Appropriated Schedule of Federal and State Grants - Unappropriated	39 40 41 42 43 - 44 45 46 47 48
B - 1 B - 1a	TRUST FUNDS  Schedule of Cash - Treasurer Schedule of Cash - Collector	49 50

### TOWNSHIP OF DOWNE TABLE OF CONTENTS

Exhibit		Page No.
B - 2	Schedule of Reserve for Dog Fund Expenditures	51
B - 3	Schedule of Due To/(From) Current Fund - Dog License Fund	52
B - 4	Schedule of Due to State of NJ Dept. of Health - Dog License Fund	52
B - 5	Schedule of Due to/(From Current Fund	53
B - 6	Schedule of Reserves	54
	GENERAL CAPITAL FUND	
C - 2	Schedule of Cash - Treasurer	55
C - 3	Analysis of Cash	56
C - 4	Schedule of Due to/(from) Current Fund	57
C - 5	Schedule of Deferred Charges to Future Taxation - Funded	58
C - 6	Schedule of Deferred Charges to Future Taxation - Unfunded	59
C - 7	Schedule of Improvement Authorizations	60
C - 8	Schedule of General Serial Bonds	61
C - 9	Schedule of Nond Anticipation Notes	62
C - 10	Schedule of Bonds and Notes Authorized But Not Issued	63
	<u>PART II</u>	
Genera	al Comments	64-66
Finding	s and Recommendations	67
_	of Prior Recommendations	67
Recom	mendations	67

#### **TOWNSHIP OF DOWNE**

#### PART I

## REPORT ON AUDIT OF FINANCIAL STATEMENTS AND SUPPLEMENTARY DATA YEAR ENDED DECEMBER 31, 2018





CERTIFIED PUBLIC ACCOUNTANTS

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#### Independent Auditor's Report

The Honorable Mayor and
Members of Township Committee
Township of Downe, New Jersey

#### **Report on the Financial Statements**

We have audited the accompanying balance sheets - regulatory basis of the various funds and account group of the Township of Downe, as of December 31, 2018 and 2017, the related statement of operations and changes in fund balance - regulatory basis for the years then ended, and the related statement of revenues - regulatory basis and statement of expenditures - regulatory basis of the various funds for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Township's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Adverse Opinion on U.S Generally Accepted Accounting Principles.

As described in Note 1 of the financial statements, the financial statements are prepared by the Township of Downe on the basis of the financial reporting provisions prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of New Jersey.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S Generally Accepted Accounting Principles" paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the Township of Downe as of December 31, 2018 and 2017, or changes in financial position for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the regulatory basis balances sheets and account group as of December 31, 2018 and 2017, the regulatory basis statements of operations for the years then ended and the regulatory basis statements of revenues and expenditures for the year ended December 31, 2017 in accordance with the basis of financial reporting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1.

#### Other Matters

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Township of Downe's basic financial statements. The supplementary information listed in the table of contents and the letter of comments and recommendations section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental information listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information listed in the table of contents, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The letter of comments and recommendations section has not been subject to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 22. 2019 on our consideration of the Township of Downe's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township of Downe's internal control over financial reporting and compliance.

Ford, Scott & Associates, L.L.C.
FORD, SCOTT & ASSOCIATES, L.L.C.
CERTIFIED PUBLIC ACCOUNTANTS

Nancy Sbrolla
Nancy Sbrolla
Certified Public Accountant
Registered Municipal Accountant
No. 542

July 22, 2019



### EXHIBIT - A CURRENT FUND



## CURRENT FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

		2018	2017
<u>ASSETS</u>			
Regular Fund:			
Cash:			
Cash Treasurer	\$	1,441,647.93	1,178,630.55
Total Cash	_	1,441,647.93	1,178,630.55
Other Receivables:			
Due from State - Chapter 20 P.L. 1971		10,110.14	4,567.86
Total Other Receivables	_	10,110.14	4,567.86
Receivables and Other Assets with Full Reserves:			
Delinquent Property Taxes Receivable		228,446.83	106,901.44
Tax Title and Other Liens		411,124.81	342,386.94
Property Acquired for Taxes -			
at Assessed Valuation		333,300.00	333,300.00
Due from Fairfield Township		58.02	58.02
Revenue Accounts Receivable		-	-
Interfund Receivable:			
General Capital Fund		421,335.86	396,121.86
Trust Fund - Other		-	6.25
Federal and State Grants		-	42,319.44
Total Receivables and Other Assets	_	1,394,265.52	1,221,093.95
Deferred Charges:			
Expenditures without appropriation		8,498.12	-
Total Deferred Charges	_	8,498.12	-
Total Regular Fund	_	2,854,521.71	2,404,292.36
Federal and State Grant Fund:			
Cash		76,372.16	76,228.09
Federal and State Grants Receivable		822,771.60	1,320,575.97
Due from Current Fund		469,013.75	-
Due from Capital Fund		3,500.00	3,500.00
Total Federal and State Grant Fund		1,371,657.51	1,400,304.06
Total Current Fund	\$ _	4,226,179.22	3,804,596.42

## CURRENT FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

		2018	2017
LIABILITIES, RESERVES AND FUND BALANCE			
Regular Fund:			
Liabilities:			
Appropriation Reserves	\$	54,338.30	126,047.85
Reserve for Encumbrances	Ψ	40,062.88	21,652.15
Prepaid Taxes		85,725.08	133,276.50
Overpaid Taxes		3,852.73	3,852.73
Accrued Payroll Taxes		1,873.04	1,873.04
Escrow Deposits		241.79	240.94
Local School Tax Payable		182,015.01	182,015.01
County Added Tax Payable		452.74	5,161.81
Special District Tax Payable		-	· -
Due to State - Marriage Licenses		350.00	175.00
Interfund Payable:			
Grant Fund		469,013.75	-
Trust Fund - Small Cities		11,637.88	11,637.88
Dog Trust		156.46	241.46
Trust Fund - Other		-	10.56
Trust Fund - Escrow		35,254.52	36,299.43
	_	884,974.18	522,484.36
Reserve for Receivables and Other Assets		1,394,265.52	1,221,093.95
Fund Balance	_	575,282.01	660,714.05
Total Regular Fund	_	2,854,521.71	2,404,292.36
Federal and State Grant Fund:			
Unappropriated Reserves		403,007.00	400,271.41
Appropriated Reserves		588,609.48	577,672.18
Encumbrances Payable		-	-
Due to Current Fund		-	42,319.44
Due to Capital Fund		333,465.30	333,465.30
Due to Trust Fund		1,850.00	1,850.00
Reserve for State Grant			
Small Cities Loans	_	44,725.73	44,725.73
Total Federal and State Grant Fund	_	1,371,657.51	1,400,304.06
Total Current Fund	\$	4,226,179.22	3,804,596.42
	_		

## CURRENT FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES IN FUND BALANCE - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

	_	2018	2017
Revenue and Other Income Realized			
Fund Balance	\$	189,000.00	85,000.00
Miscellaneous Revenue Anticipated	Ψ	640,178.36	1,000,794.07
Receipts from Delinquent Taxes		95,633.06	100,682.19
Receipts from Current Taxes		3,773,967.37	3,765,226.49
Non Budget Revenue		70,145.74	49,564.88
Other Credits to Income:		. 0, 0	10,001.00
Unexpended Balance of Appropriation Res.		113,023.84	164,712.98
Interfund Returned		15,268.29	131,252.50
mondia recamos		10,200.20	101,202.00
Total Income	_	4,897,216.66	5,297,233.11
Expenditures			
Budget and Emergency Appropriations:			
Appropriations Within "CAPS"			
Operations:			
Salaries and Wages		346,817.88	318,004.15
Other Expenses		573,925.12	584,246.85
Deferred Charges & Statutory Expenditures		50,126.00	48,242.00
Appropriations Excluded from "CAPS"			
Operations:			
Salaries and Wages		-	-
Other Expenses		601.00	601.00
Public and Private Programs Offset			
by Revenues		131,745.08	314,938.69
Capital Improvements		25,220.00	45,000.00
Debt Service		69,745.00	193,135.55
Deferred Charges		-	-
Local District School Tax		1,464,606.00	1,464,606.00
Special District Tax		295,191.00	293,490.00
County Tax		1,835,218.87	1,717,513.03
County Share of Added Tax		452.75	5,161.82
Interfund Created		=	, -
Other:			
Miscellaneous		-	-
Total Expenditures	_	4,793,648.70	4,984,939.09
Excess/(Deficit) in Revenue	_	103,567.96	312,294.02
Excessive and the restriction	_	100,007.00	012,207.02

## CURRENT FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES IN FUND BALANCE - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

	i	2018	2017
Adjustments to Income before Fund Balance: Expenditures included above which are by Statute Deferred Charges to Budgets of Succeeding Year			-
Total Adjustments		-	
Statutory Excess to Fund Balance		103,567.96	312,294.02
Fund Balance January 1		660,714.05	433,420.03
		764,282.01	745,714.05
Decreased by: Utilization as Anticipated Revenue		189,000.00	85,000.00
Fund Balance December 31	\$	575,282.01	660,714.05

CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

	Anticipated Budget N.	N.J.S. 40A:4-87	Realized	Excess or (Deficit)
Fund Balance Anticipated	\$ 189,000.00		189,000.00	ı
Total Fund Balance Anticipated	189,000.00		189,000.00	
Miscellaneous Revenues: Section A: Local Revenues Licenses: Other Interest and Costs on Taxes Interest Earned on Investments	15,500.00 30,500.00 3,500.00		6,709.25 25,856.67 2,772.36	(8,790.75) (4,643.33) (727.64)
Total Section A: Local Revenues	49,500.00		35,338.28	(14,161.72)
Section B: State Aid Without Offsetting Appropriations Energy Receipts Tax Garden State Preservation Trust Fund	208,365.00 250,511.00		208,365.00 250,511.00	1 1
Total Section B: State Aid Without Offsetting Appropriations	458,876.00		458,876.00	
Section F: Special Items - Public and Private Programs Off-Set with Appropriations Clean Communities Recycling Tonnage Grant Small Cities Block Grant NJ DOT 2017 USDA	2,764.00	7,980.08	7,980.08 2,764.00 110,000.00	

Exhibit A-2 Sheet 1

CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

Total Section F: Special Items - Public and Private Programs Off-Set with Appropriations	112,764.00	7,980.08	120,744.08	
Section G: Other Special Items FEMA Capital Improvement Fund	25,220.00		25,220.00	1 1
Total Section G: Other Special Items	25,220.00		25,220.00	
Total Miscellaneous Revenues:	646,360.00	7,980.08	640,178.36	(14,161.72)
Receipts from Delinquent Taxes	110,000.00		95,633.06	(14,366.94)
Amount to be Raised by Taxes for Support of Municipal Budget Local Tax for Municipal Purposes	486,124.00		419,727.75	(66,396.25)
Total Amount to be Raised by Taxes for Support of Municipal Budget	486,124.00		419,727.75	(66,396.25)
Budget Totals	1,431,484.00	7,980.08	1,344,539.17	(94,924.91)
Non- Budget Revenues: Other Non- Budget Revenues:			70,145.74	70,145.74
	1,431,484.00	7,980.08	1,414,684.91	(24,779.17)

#### CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

Analysis of Realized Revenues

•		
Allocation of Current Tax Collections: Revenue from Collections		3,773,967.37
Less: Reserve for Tax Appeals Pending	_	
Net Revenue from Collections		3,773,967.37
Allocated to: School, County and Other Taxes		3,595,468.62
Solicon, Southly and Suiter Laws	-	3,000,100.02
Balance for Support of Municipal Budget Appropriations		178,498.75
Increased by: Appropriation "Reserved for Uncollected Taxes"	_	241,229.00
Amount for Support of Municipal Budget Appropriations	=	419,727.75
Receipts from Delinquent Taxes: Delinquent Tax Collection Tax Title Lien Collections	84,881.40 10,751.66	
Total Receipts from Delinquent Taxes	=	95,633.06
Analysis of Non-Budget Revenue:  Miscellaneous Revenue Not Anticipated:  Other licenses  Tax Collector  Abandoned Property Reg Fee  SC & Veteran Administration Fee  Zoning maps and applications  Zoning Permits  Property list  Cable Franchise Fee  Marriage Licenses  Trailer Park  Recycling  Copies/OPRA  Miscellaneous  Court fees	2,023.35 23,708.33 722.86 250.00 2,110.00 60.00 6,037.07 83.00 1,295.00 725.55 46.57 30,720.43 2,363.58	
Total Miscellaneous Revenue Not Anticipated:	_	70,145.74

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

		Appropriations	Su		Expended		(Over expended) Unexpended
	Buc	Budget	Budget After Modifications	Paid or Charged	Encumpered	Reserved	Balance Cancelled
OPERATIONS WITHIN "CAPS" GENERAL GOVERNMENT: Mayor and Committee							
Salaries and Wages	€	35,005.00	35,005.00	34,999.90		5.10	
Other Expenses	~	14,000.00	6,400.00	6,384.82		15.18	
Salaries and Wages	9	65.000.00	67.400.00	67.259.18		140.82	
Other Expenses	(1)	30,000.00	23,254.00	23,253.69		0.31	
Financial Administration							
Salaries and Wages	_	17,000.00	18,500.00	18,457.53		42.47	
Other Expenses	_	18,000.00	38,500.00	38,292.36		207.64	
Audit Services							
Other Expenses	N	25,000.00	25,000.00	25,000.00		•	
Assessment of Taxes							
Salaries and Wages	_	17,000.00	18,500.00	16,995.16		1,504.84	
Other Expenses							
Maintenance of Tax Map		1,000.00	1,000.00			1,000.00	
Miscellaneous Other Expenses		8,000.00	6,000.00	5,854.11		145.89	
Collection of Taxes							
Salaries and Wages	(*)	30,000.00	30,000.00	28,881.86		1,118.14	
Other Expenses							
Tax Sale Costs		1,200.00	929.00	917.72		41.28	
Miscellaneous Other Expenses		5,500.00	5,741.00	5,740.01		0.99	
Liquidation of Tax Title Liens							
Other Expenses		8,000.00	3,100.00	3,095.00		2.00	
Legal Services and Costs							
Other Expenses	9	00.000,00	156,399.00	154,399.00	2,000.00		
Engineering Services							
Other Expenses	N	26,000.00	13,446.00	13,446.00			
Municipal Court							
Other Expenses		8,000.00	9,040.00	9,035.03		4.97	
Insurance							
General Liability	_	17,969.00	19,881.00	19,880.91		0.09	
Workers Compensation Insurance	<b>-</b> 4	17,969.00 56,000,00	17,673.00	17,673.00	27 242 88		
Employed Group Health	,	00.000,00	00.101.00	71.464.01	00.212,70	•	

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

	Approp	Appropriations		Expended		(Over expended) Unexpended
	Budget	Budget After Modifications	Paid or Charged	Encumbered	Reserved	Balance Cancelled
LAND USE ADMINISTRATION Planning Board Salaries and Wages Other Expenses	3,600.00	3,600.00 4,010.00	3,090.10 3,692.95		509.90 317.05	
Housing Official Salaries and Wages Other Expenses	8,100.00	8,100.00	7,958.08 136.33		141.92 63.67	
PUBLIC SAFETY Emergency Management Services Salaries and Wages Other Expenses First Aid Organizations - Contribution First Aid Organizations - Equipment	3,000.00 3,500.00 8,000.00	3,150.00 2,400.00 4,000.00	3,124.80 2,328.49 4,000.00		25.20 71.51	
PUBLIC WORKS Road Repairs and Maintenance Salaries and Wages Other Expenses	89,000.00	87,500.00 41,200.00	86,279.01 37,001.86	150.00	1,220.99	
Other Expenses Storm Damage and Repair	20,000.00 15,000.00	7,000.00	5,974.66 15,000.00	00.009	425.34	
Garbage and Trash Salaries and Wages Other Expenses	45,000.00 90,000.00	35,000.00 61,578.00	34,506.19 60,623.88		493.81 954.12	
HEALTH AND WELFARE Environmental Other Expenses	1,200.00				•	
nistorica Other Expenses	1,200.00	ı			ı	
Other Expenses Recreation and Tourism	19,000.00	10,500.00	9,775.00		725.00	
Control and Today	1,200.00				1	
Kecreation Other Expenses						

(Over expended)
Unexpended
Balance
Cancelled

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

(Over expended) Unexpended	Balance Cancelled									
	Reserved	345.72 854.72 383.59 10,115.66	24,929.06	24,929.06	5,203.19 19,725.87		0.05 2,471.95 1,717.24	4,189.24	29,118.30	•
Expended	Encumbered	100.00	40,062.88	40,062.88	40,062.88				40,062.88	
	Paid or Charged	3,554.28 1,645.28 11,116.41 57,884.34	855,751.06	855,751.06	301,551.81 554,199.25		22,625.95 22,528.05 782.76	45,936.76	901,687.82	601.00
tions	Budget After Modifications	4,000.00 2,500.00 11,500.00 68,000.00	920,743.00	920,743.00	306,755.00 613,988.00		22,626.00 25,000.00 2,500.00	50,126.00	970,869.00	601.00
Appropriations	Budget	4,000.00 2,500.00 11,500.00 68,000.00	920,743.00	920,743.00	313,905.00 606,838.00		22,626.00 25,000.00 2,500.00	50,126.00	970,869.00	601.00
		UTILITY EXPENSES AND BULK PURCHASES Natural Gas Electric Telephone Street Lighting	TOTAL OPERATIONS WITHIN "CAPS"	COMMINGER TOTAL OPERATIONS INCLUDING CONTINGENT WITHIN "CAPS"	Detail: Salaries and Wages Other Expenses	DEFERRED CHARGES AND STATUTORY EXPENDITURES:	Statutory Expenditures: Contributions to: Public Employees' Retirement System Social Security System (O.A.S.I.) Unemployment Insurance	TOTAL DEFERRED CHARGES AND STATUTORY EXPENDITURES:	TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES WITHIN "CAPS"	OPERATIONS - EXCLUDED FROM "CAPS" (A) Operations - Excluded from "CAPS" SFSP Fire District Payment

601.00

601.00

601.00

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

	Appropriations	iations		Expended		(Over expended) Unexpended
	Budget	Budget After Modifications	Paid or Charged	Encumbered	Reserved	Balance Cancelled
(A) Public and Private Programs Off-Set by Revenues Clean Communities Recycling Tonnage Grant	7,980.08	7,980.08	7,980.08			
EDOCAL MARCH Small Cities Block Grant Small Cities Match NJDOT 2017 USDA	110,000.00	110,000.00	110,000.00 11,000.00			
Total Public and Private Programs Off-Set by Revenues	131,745.08	131,745.08	131,745.08		1	
Total Operations - Excluded from "CAPS"  Detail: Salaries and Wages	132,346.08	132,346.08	132,346.08			
Other Expenses (C) Capital Improvements Capital Improvement Fund Office Equipment Building Improvements	22,346.00	2,048:00	52,546.00			
Public Works Equipment  Total Capital Improvements	23,120.00	23,120.00			23,120.00	
(D) Debt Service Payment of Bond Principal Payment of Bond Anticipation Notes Interest on Bonds	50,000.00	50,000.00	50,000.00			. 55.00
Total Debt Service	69,800.00	69,800.00	69,745.00	,	,	55.00
(E) Deferred Charges Special Emergency Authorizations - 5 years		•				
Total Deferred Charges						

The accompanying Notes to Financial Statements are an integral part of this statement

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

Appropriations
Budget
227,366.08
1,198,235.08
241,229.00
\$ 1,439,464.08

1,345,007.90

#### EXHIBIT - B TRUST FUNDS



### TRUST FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

<u>ASSETS</u>		2018	2017
Dog License Fund:			
Cash	\$	625.74	479.54
Due from Current	Ψ	156.46	241.46
Due from State of NJ		48.40	48.40
		830.60	769.40
Small Cities:			
Due from Current Fund		11,637.88	11,637.88
Due from Grant Fund		1,850.00	1,850.00
Loans Receivable		495,764.68	495,764.68
		509,252.56	509,252.56
Other Funds:  Cash - Treasurer		10 010 05	16 007 26
Cash - Treasurer  Cash - Tax Collector		18,213.35 12,800.19	16,997.36 24,419.30
Due from Current Fund		12,000.19	10.56
Due from Current Fund - Escrow		36,299.43	36,299.43
Other Receivables		490.00	490.00
Cities (Cocivables		+30.00	+30.00
		67,802.97	78,216.65
	\$	577,886.13	588,238.61
LIABILITIES, RESERVES AND FUND BALANCE			
Dog License Fund:			
Reserve for Dog Fund Expenditures	\$	830.60	769.40
		830.60	769.40
Small Cities:			
Reserve for Small Cities		13,487.88	13,487.88
Reserve for Loans Receivable		495,764.68	495,764.68
		509,252.56	509,252.56
Other Funds:			
Deposits for Redemption of Tax Sale Certificates		10,861.53	2,429.86
Premiums Received at Tax Sale		900.00	22,000.00
Due to Current Fund		1,044.91	6.25
Miscellaneous Reserves		54,996.53	53,780.54
		67,802.97	78,216.65
	\$	577,886.13	588,238.61



#### EXHIBIT - C GENERAL CAPITAL FUND



## GENERAL CAPITAL FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

		2018	2017
<u>ASSETS</u>			
Cash Deferred Charges to Future Taxation -	\$	327,882.85	355,263.85
Funded Unfunded Interfunds:		2,132,260.00	2,182,260.00
Due from Current Fund Due from Grant Fund Receivable		333,465.30	333,465.30
NJ DOT		360,490.00	360,490.00
	=	3,154,098.15	3,231,479.15
LIABILITIES, RESERVES AND FUND BALANCE			
Encumbrances Payable Interfunds:		-	-
Due to Current Fund Due to Grant Fund		421,335.86 3,500.00	396,121.86 3,500.00
Bond Anticipation Notes Payable		940,000.00	990,000.00
Improvement Authorizations: Funded		179,835.56	186,210.56
Unfunded		1,403,949.48	1,424,949.48
Reserve for Landfill Closure Reserve for Debt Service Capital Improvement Fund Fund Balance		45,000.00 245.00 151,530.00 8,702.25	45,000.00 245.00 176,750.00 8,702.25
	\$ _	3,154,098.15	3,231,479.15
There were bonds and notes authorized but not issued at Dece	mber 31		
2	2017 2018	1,192,260.00 1,192,260.00	

17

## GENERAL CAPITAL FUND COMPARATIVE STATEMENT OF FUND BALANCE REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

		2018	2017
Beginning Balance January 1	\$	8,702.25	8,702.25
No Current Year Activity			
Ending Balance December 31	- \$	8,702.25	8,702.25

#### EXHIBIT - G GENERAL FIXED ASSETS



## GENERAL FIXED ASSETS ACCOUNT GROUP COMPARATIVE STATEMENT OF GENERAL FIXED ASSETS REGULATORY BASIS

		Balance Dec. 31, 2018	Balance Dec. 31, 2017
General Fixed Assets:	-		
Land, Buildings and Improvements	\$	480,745.00	480,745.00
Equipment		698,660.89	619,272.02
	-	_	
Total General Fixed Assets	<u>-</u>	1,179,405.89	1,100,017.02
	_	_	
Investment in General Fixed Assets	\$	1,179,405.89	1,100,017.02



#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

Except as noted below, the financial statements of the Township of Downe include every board, body, office or commission supported and maintained wholly or in part by funds appropriated by the Township of Downe, as required by N.J.S. 40A:5-5.

Component units are legally separate organizations for which the entity is financially accountable. The entity is financially accountable for an organization if the entity appoints a voting majority of the organization's governing board and (1) the entity is able to significantly influence the programs or services performed or provided by the organization; or (2) the entity is legally entitled to or can otherwise access the organization's resources; the entity is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to the organization; or the entity is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the entity in that the entity approves the budget, the issuance of debt or the levying of taxes. The entity has no component units.

#### **B.** Description of Funds

The accounting policies of the Township of Downe conform to the accounting principles applicable to municipalities which have been prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with the respect to public funds. Under this method of accounting, the Township of Downe accounts for its financial transactions through the following separate funds:

<u>Current Fund</u> -- resources and expenditures for governmental operations of a general nature, including Federal and State grant funds.

<u>Trust Funds</u> -- receipts, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created.

<u>General Capital Fund</u> -- receipt and disbursement of funds for the acquisition of general facilities, other than those acquired in the Current Fund.

General Fixed Assets Account Group -- All fixed assets used in governmental fund type operations (general fixed assets) are accounted for in the general fixed assets account group, rather than in governmental funds.

#### C. Basis of Accounting

The accounting principles and practices prescribed for municipalities by the State of New Jersey differ in certain respects from generally accepted accounting principles applicable to local governmental units. The more significant policies in New Jersey follow.

A modified accrual basis of accounting is followed with minor exceptions.

Revenues -- are recorded as received in cash except for certain amounts, which are due from other governmental units. Receipts from Federal and State grants are realized as revenue when anticipated in the entity budget. Receivables for property taxes are recorded with offsetting reserves on the balance sheet of the entity's Current Fund. Other amounts that are due to the entity which are susceptible to accrual are also recorded as receivables with offsetting reserves and recorded as revenue when received.

Expenditures -- are recorded on the "budgetary" basis of accounting. Generally expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with the Encumbrance Accounting System. Outstanding encumbrances at December 31 are reported as a cash liability in the financial statements. Appropriation reserves covering unencumbered appropriation balances are automatically created at December 31st of each year and recorded as liabilities, except for amounts which may be canceled by the Governing Body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income. Appropriations for principal payments on outstanding general capital bonds and notes are provided on the cash basis; interest on general capital indebtedness is on the cash basis. Compensated absences are treated on a pay as you go basis with no amount charged to operations in the year incurred.

<u>Foreclosed Property</u> -- Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved.

<u>Interfunds</u> -- Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

<u>General Fixed Assets</u> -- The entity has developed a fixed assets accounting and reporting system, as promulgated by the Division of Local Government Services, which differs in certain respects from generally accepted accounting principles.

As required by New Jersey Statutes, foreclosed property is reported in the current operating fund of the municipality.

Fixed assets used in governmental operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage systems are not capitalized.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available except for land which is valued at estimated market value on the date of acquisition. Expenditures for long lived assets with an original cost in excess of \$500 are capitalized.

No depreciation has been provided for in the financial statements.

Expenditures for construction in progress are recorded in the Capital funds until such time as the construction is completed and put into operation.

Fixed assets acquired through grants in aid or contributed capital have not been accounted for separately.

<u>Levy of Taxes</u> -- The County Board of Taxation certifies the tax levy of the municipality each year. The tax levy is based on the assessed valuation of taxable property within the municipality. Taxes are payable on the first day of February, May, August, and November. Any taxes that have not been paid by 11th day of the 11th month in the fiscal year levied are subject to being included in the tax sale and the lien enforced by selling the property in accordance with NJSA 54:5 et. seq.

The municipality is responsible for remitting 100% of the school and county taxes to the respective agency. The loss for delinquent or uncollectible accounts is borne by the municipality and not the school district or county.

Interest on Delinquent Taxes – It is the policy of the Township of Downe to collect interest for the nonpayment of taxes or assessments on or before the date when they would become delinquent. The Tax Collector is authorized to charge eight percent (8%) per annum on the first \$1,500.00 of taxes becoming delinquent after due date and eighteen percent (18%) per annum on any amount of taxes in excess of \$1,500.00 becoming delinquent after due date and if a delinquency is in excess of \$10,000.00 and remains in arrears beyond December 31st, an additional penalty of six percent (6%) shall be charged against the delinquency. There is a ten day grace period.

<u>Capitalization of Interest</u> -- It is the policy of the Township of Downe to treat interest on projects as a current expense and the interest is included in both the current budgets.

<u>Use of Estimates</u> -- The preparation of financial statements in conformity with generally accepted accounting principles or the statutory basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### D. Required Financial Statements

The State of New Jersey requires the following financial statements to be presented for each fund on the regulatory basis of accounting: Balance Sheet, Statement of Operations and Changes in Fund Balance, Statement of Revenue and Statement of Expenditures. These statements differ from those presented under Generally Accepted Accounting Principles, which requires a Statement of Net Position and Statement of Activities in addition to the fund financial statements.

#### E. Comparative Data

Comparative total data for the prior year has been presented in the accompanying Balance Sheets and Statement of Operations in order to provide an understanding of changes in the entity's financial position. However, comparative (i.e., presentation of prior year totals by fund type) data have not been presented in the Statement of Revenue-Regulatory Basis and Statement of Expenditures-Regulatory Basis since their inclusion would make the statements unduly complex and difficult to read.

#### F. Recent Accounting Pronouncements Not Yet Effective

In November 2016, the Governmental Accounting Standards Board (GASB) issued Statement No. 83 "Certain Asset Retirement Obligations". This statement, which is effective for fiscal periods beginning after June 15, 2018, will not have any effect on the Borough's financial reporting.

In January 2017, the Governmental Accounting Standards Board (GASB) issued Statement No. 84 "Fiduciary Activities". This statement, which is effective for fiscal periods beginning after December 15, 2018, will not have any effect on the Borough's financial reporting.

In June 2017, the Governmental Accounting Standards Board (GASB) issued Statement No. 87 "Leases". This statement, which is effective for fiscal periods beginning after December 15, 2019, will not have any effect on the Borough's financial reporting.

In April 2018, the Governmental Accounting Standards Board (GASB) issued Statement No. 88 "Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements". This statement, which is effective for fiscal periods beginning after June 15, 2019, will not have any effect on the Borough's financial reporting.

In June 2018, the Governmental Accounting Standards Board (GASB) issued Statement No. 89 "Accounting for Interest Cost Incurred before the End of a Construction Period". This statement, which is effective for fiscal periods beginning after December 15, 2019, will not have any effect on the Borough's financial reporting.

In August 2018, the Governmental Accounting Standards Board (GASB) issued Statement No. 90 "Majority Equity Interests - an amendment of GASB Statements No. 14 and No. 61". This statement, which is effective for fiscal periods beginning after December 15, 2018, will not have any effect on the Borough's financial reporting.

In May 2019, the Governmental Accounting Standards Board (GASB) issued Statement No. 91, "Conduit Debt Obligations". This statement is effective for fiscal periods beginning after December 15, 2020, will not have any effect on the City's financial reporting.

#### **Note 2: BUDGETARY INFORMATION**

Under New Jersey State Statutes, the annual budget is required to be a balanced cash basis document. To accomplish this, the municipality is required to establish a reserve for uncollected taxes. The 2018 and 2017 statutory budgets included a reserve for uncollected taxes in the amount of \$241,229 and \$245,043.00. To balance the budget, the municipality is required to show a budgeted fund balance. The amount of fund balance budgeted to balance the 2018 and 2017 statutory budgets was \$189,000 and \$85,000.00.

The Chief Financial Officer has the discretion of approving intra department budgetary transfers throughout the year. Inter department transfers are not permitted prior to November 1. After November 1 these transfers can be made in the form of a resolution and approved by the Township Committee. The following significant budget transfers were approved in the 2018 and 2017 calendar years:

Budget Category	2018	2017
Current Fund:		
Mayor and Committee		
Other Expenses	(7,600.00)	(5,000.00)
Township Clerk		
Salaries and Wages	-	(9,000.00)
Other Expenses	(6,746.00)	-
Financial Administration		
Other Expenses	20,500.00	5,000.00
Legal Services and Costs		
Other Expenses	96,399.00	-
Engineering Services		
Other Expenses	(12,554.00)	-
Garbage and Trash Removal		
Salaries and Wages	(10,000.00)	-
Other Expenses	(28,422.00)	(24,000.00)
Audit Services		
Other Expenses	-	(5,000.00)
Road Repair and Maintenance		
Other Expenses	(16,300.00)	-
Public Buildings and Grounds		
Other Expenses	(13,000.00)	38,000.00
Dog Regulation		
Other Expenses	(8,500.00)	-

NJSA 40A:4-87 permits special items of revenue and appropriations to be inserted into the annual budget when the item has been made available by any public or private funding source and the item was not determined at the time of budget adoption. During 2018 and 2017, the following significant budget insertions were approved:

Budget Category	2018	2017
Small Cities Block Grant	-	175,000.00
NJDOT - 2017	-	67,000.00
USDA	-	51,500.00
Clean Communities	7.980.08	8.344.61

The entity may make emergency appropriations, after the adoption of the budget, for a purpose which was not foreseen at the time the budget was adopted or for which adequate provision was not made therein. This type of appropriation shall be made to meet a pressing need for public expenditure to protect or promote the public health, safety, morals or welfare or to provide temporary housing or public assistance prior to the next succeeding fiscal year. Emergency appropriations, except those classified as a special emergency, must be raised in the budgets of the succeeding year. Special emergency appropriations are permitted to be raised in the budgets of the succeeding three or five years. The entity had no approved special emergency appropriations in 2018 or 2017.

#### **Note 3: INVESTMENTS**

**Interest Rate Risk.** The municipality does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, New Jersey Statutes 40A:5-15.1(a) limits the length of time for most investments to 397 days.

**Credit Risk**. New Jersey Statutes 40A:5-15.1(a) limits municipal investments to those specified in the Statutes. The type of allowable investments are Bonds of the United States of America or of the local unit or school districts of which the local unit is a part of: obligations of federal agencies not exceeding 397 days; government money market mutual funds; the State of New Jersey Cash Management Plan; local government investment pools; or repurchase of fully collateralized securities.

**Concentration of Credit Risk**. The municipality places no limit on the amount the entity can invest in any one issuer.

#### Note 4: CASH

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The municipality's policy is based on New Jersey Statutes requiring cash be deposited only in New Jersey based banking institutions that participate in the New Jersey Governmental Depository Protection Act (GUDPA) or in qualified investments established in New Jersey Statutes 40A:5-15.1(a) that are treated as cash equivalents. Under the act, all demand deposits are covered by the Federal Deposit Insurance Corporation (FDIC). Public funds owned by the municipality in excess of FDIC insured amounts are protected by GUDPA. However, GUDPA does not protect intermingled trust funds such as salary withholdings, bail funds or fund that may pass to the municipality relative to the happening of a future condition. As of December 31, 2018 and 2017, \$0 of the municipality's bank balance of \$1,926,649.78 and \$1,652,858.44 was exposed to custodial credit risk.

#### **Note 5: FIXED ASSETS**

The following schedules are a summarization of the changes in general fixed assets for the calendar years ended December 31, 2018 and 2017:

	Balance 12/31/2016	Additions	Retirements/ Adjustments	Balance 12/31/2017
Land, Buildings and Improvements Equipment	\$ 479,855.00 611,880.76 \$ 1,091,735.76	890.00 7,391.26 8,281.26		480,745.00 619,272.02 1,100,017.02
	Balance 12/31/2017	Additions	Retirements	Balance 12/31/2018
Land, Buildings and Improvements Equipment	\$ 480,745.00 619,272.02 \$ 1,100,017.02	79,388.87 79,388.87	<u> </u>	480,745.00 698,660.89 1,179,405.89

#### **Note 6: SHORT-TERM OBLIGATIONS**

	Balance 12/31/17	Issued		Retired		Balance 12/31/18
Bond Anticipation Notes payable:			_		•	
General	\$ 990,000.00	940,000.00		990,000.00	_	940,000.00
	\$ 990,000.00	940,000.00		990,000.00		940,000.00

The Township has \$940,000 in outstanding bond anticipation notes as of December 31, 2018 payable to PNC Bank, at a rate of 3.00% interest. The note payable will mature on December 10, 2019.

Summary of Municipal Debt	Year 2018	<u>Y</u>	ear 2017	Year 2016
Bond Anticipation Notes	\$ 940,000.00		990,000.00	1,160,000.00
Authorized but not issued: General - Bonds and Notes	1,192,260.00	1	,192,260.00	192,260.00
Total Authorized But Not Issued	\$ 2,132,260.00	2,	182,260.00	1,352,260.00

#### <u>Summary of Statutory Debt Condition - Annual Debt Statement</u>

The summarized statement of debt condition which follows is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of 1.402%.

	(	Gross Debt	Deductions	Net Debt
Local School District Debt	\$	-	-	-
General Debt	2	,132,260.00	-	2,132,260.00
	\$ 2	,132,260.00	-	2,132,260.00

Net Debt  $$2,132,260.00 \div Equalized Valuation Basis per N.J.S.A. 40A:2-2 as amended, <math>$149,658,335.00 = 1.425\%$ .

#### Borrowing Power Under N.J.S.A. 40A:2-6 as Amended

3 1/2% of Equalized Valuation Basis (Municipal) Net Debt	\$ 5,238,041.73 2,132,260.00
Remaining Borrowing Power	\$ 3,105,781.73

The Township of Downe School District, as a K-8 school district, is permitted to borrow up to 3% of the average equalized valuation for the past three years. State statutes allow a school district to exceed the districts limitation with voter approval. Any amount approved by the voters in excess of the limit is treated as an impairment of the municipal limit.

#### **Note 7: FUND BALANCES APPROPRIATED**

Fund balances at December 31, 2018 and 2017, which were appropriated and included as anticipated revenue in their own respective funds for the year ending December 31, 2019 and 2018 were as follows:

<u>2019</u>	<u>2018</u>
190.000.00	189,000,00

#### **Note 8: SCHOOL TAXES**

Local District School Taxes have been raised and a liability deferred by statute, resulting in the school tax payable set forth in the Current Fund liabilities as follows:

	 12/31/2018	12/31/2017
Balance of Tax Deferred	\$ 732,015.01 550,000.00	732,015.01 550,000.00
Tax Payable	\$ 182,015.01	182,015.01

#### **Note 9: TAXES COLLECTED IN ADVANCE**

Taxes collected in advance are recorded as cash liabilities in the financial statements. Following is a comparison of the liability for the previous two years:

	Balance 12/31/18	Balance 12/31/17
Prepaid Taxes	\$ 85,725.08	133,276.50
Cash Liability for Taxes Collected in Advance	\$ 85,725.08	133,276.50

#### **Note 10: PENSION FUNDS**

#### Description of Plans

Substantially all of the entity's employees participate in the Public Employees' Retirement System (PERS) cost sharing multiple-employer defined benefit pension plan which has been established by State Statute and are administered by the New Jersey Division of Pensions and Benefits (Division). According to the State of New Jersey Administrative Code, all obligations of the System will be assumed by the State of New Jersey should the system terminate. The Division issues a publicly available financial report that includes the financial statements and required supplementary information for the systems. This report may be obtained by writing to the Division of Pension and Benefits, PO Box 295, Trenton, New Jersey 08625 or the report can be accessed on the internet at - http://www.state.nj.us/treasury/pensions/annrprts.shtml.

#### Public Employees' Retirement System

The Public Employees' Retirement System was established in January, 1955 under the provisions of N.J.S.A. 43:15A to provide retirement, death, disability and medical benefits to certain qualified members. The PERS is a cost-sharing multiple-employer plan. Membership is mandatory for substantially all full time employees of the State or any county, municipality, school district or public agency provided the employee is not required to be a member of another State-administered retirement system.

#### Funding Policy

The contribution policy is set by N.J.S.A. 43:15A, Chapter 62, P.L. of 1994, Chapter 115, P.L. of 1997 and N.J.S.A. 18:66, and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. PERS provided for employee contributions of 7.50% of employee's annual compensation, as defined. Employers are required to contribute to an actuarially determined rate in PERS. The Township's contributions to PERS for the years ended December 31, 2018, 2017, and 2016 were \$22,626, \$20,742.00, and \$16,867.00.

#### Significant Legislation

Chapter 78, P.L. 2011, effective June 28, 2011 made various changes to the manner in which the Public Employees' Retirement System (PERS) and the Police and Firemen's Retirement System (PFRS) operate and to the benefit provisions of those systems.

Chapter 78's provisions impacting employee pension and health benefits include:

- New members of the PERS hired on or after June 28, 2011 (Tier 5 members) will need 30 years of creditable service and age 65 for receipt of the early retirement benefit without a reduction of ¼ of 1% for each month that the member is under age 65.
- The eligibility age to qualify for a service retirement in the PERS is increased from age 63 to 65 for Tier 5 members.
- The annual benefit under special retirement for new PFRS members enrolled after June 28, 2011 (Tier 3 members), will be 60% instead of 65% of the member's final compensation plus 1% for each year of creditable service over 25 years but not to exceed 30 years.
- Increases in active member contribution rates. PERS active member rates increase from 5.5% of annual compensation to 6.5% plus an additional 1% phased-in over 7 years; PFRS active member rate increase from 8.5% to 10%. For fiscal year 2013, the member contribution rates increased in October 2011. The phase-in of the additional incremental member contribution rates for PERS members will take place in July of each subsequent fiscal year.
- The payment of automatic cost-of-living adjustment (COLA) additional increases to current and future retirees and beneficiaries is suspended until reactivated as permitted by this law.
- New employee contribution requirements towards the cost of employer-provided health benefit coverage. Employees are required to contribute a certain percentage of the cost of coverage. The rate of contribution is determined based on the employee's annual salary and the selected level of coverage. The increased employee contributions will be phased in over a 4-year period for those employed prior to Chapter 78's effective date with a minimum contribution required to be at least 1.5% of salary.
- In addition, this new legislation changes the method for amortizing the pension systems' unfunded accrued liability (from a level percent of pay method to a level dollar of pay).

Chapter 1, P.L. 2010, effective May 21, 2010, made a number of changes to the State-administered retirement systems concerning eligibility, the retirement allowance formula, the definition of compensation, the positions eligible for service credit, the non-forfeitable right to a pension, the prosecutor's part of the PERS, special retirement under the PFRS, and employer contributions to the retirement systems.

Also, Chapter 1, P.L. 2010 changed the membership eligibility criteria for new members of PERS from the amount of annual compensation to the number of hours worked weekly. Also, it returned the benefit multiplier for new members of PERS to 1/60<sup>th</sup> from 1/55<sup>th</sup>, and it provided that new members of PERS have the retirement allowance calculated using the average annual compensation for the last five years of service instead of the last three years of service. New members of PERS will no longer receive pension service credit from more than one employer. Pension service credit will be earned for the highest paid position only. For new members of the PFRS, the law capped the maximum compensation that can be used to calculate a pension from these plans at the annual wage contribution base for social security, and requires the pension to be calculated using a three year average annual compensation instead of the last year's salary. This law also closed the Prosecutors Part of the PERS to new members and repealed the law for new members that provided a non-forfeitable right to receive a pension based on the laws of the retirement system in place at the time 5 years of pension service credit is attained. The law also requires the State to make its full pension contribution, defined a 1/7<sup>th</sup> of the required amount, beginning in fiscal years 2012.

Chapter 3, P.L. 2010, effective May 21, 2010, replaced the accidental and ordinary disability retirement for new members of the PERS with disability insurance coverage similar to that provided by the State to individuals enrolled in the State's Defined Contribution Retirement Program.

Chapter 92, P.L. 2007 implemented certain recommendations contained in the December 1, 2006 report of the Joint Legislative Committee on Public Employee Benefits Reform; established a DCRP for elected and certain appointed officials, effective July 1, 2007; the new pension loan interest rate became 4.69% per year, and an \$8.00 processing fee per loan was charged, effective January 1, 2008. The legislation also removed language from existing law that permits the State Treasurer to reduce employer pension contributions needed to fund the Funds and Systems when excess assets are available.

#### **Note 11: PENSION LIABILITIES**

In 2012, the Governmental Accounting Standards Board issued GASB statement 68. This statement is effective for fiscal years beginning after June 15, 2014. This statement changes the method of reporting the municipality's pension liabilities. However, due to the fact that the municipality reports on the regulatory basis of accounting, no financial statement impact will be recognized.

The following represents the municipality's pension liabilities as June 30, 2018:

#### **Public Employees' Retirement System**

The Municipality has a liability of \$570,864 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2017 that was rolled forward to June 30, 2018. The Municipality's proportion of the net pension liability was based on a projection of the Municipality's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2018, the Municipality's proportion would be 0.00002899330%, which would be an increase of 24.86% from its proportion measured as of June 30, 2017.

For the year ended December 31, 2018, the Municipality would have recognized pension expense of \$79,966. At December 31, 2018, the Municipality would report deferred outflows of resources and deferred inflows of resources related to PERS from the following sources:

	Deferred Outflows		Deferred Inflows	
	of F	Resources	of Resources	
Differences between expected & actual experience	\$	10,886	2,944	
Changes of assumptions		94,069	182,532	
Changes in proportion		160,941	5,355	
Net difference between projected and actual earnings				
on pension plan investments		-		
Total	\$	265,896	190,831	

Amounts that would be reported as deferred outflows of resources and deferred inflows of resources related to pensions would be recognized in pension expense as follows:

Year ended June 30,	
2019 2020 2021	\$ (3,029) 5,191 33,294
2022	29,830
2023	9,779
Total	\$ 75,065

#### **Actuarial Assumptions**

Inflation rate

The total pension liability for the June 30, 2018 measurement date was determined by an actuarial valuation as of July 1, 2017, which was rolled forward to June 30, 2018. This actuarial valuation used the following assumptions, applied to all periods in the measurement:

2.25%

Salary increases:	
Through 2026	1.65% - 4.15% (based on age)
Thereafter	2.65% - 5.15% (based on age)
Investment rate of return:	7.00%

Pre-retirement mortality rates were based on the RP-2000 Employee Preretirement Mortality Table for male and female active participants. For State employees, mortality tables are set back 4 years for males and females. For local employees, mortality tables are set back 2 years for males and 7

years for females. In addition, the tables provide for future improvements in mortality from the base year of 2013 using a generational approach based on the Conduent modified 2014 projection scale. Post-retirement mortality rates were based on the RP-2000 Combined Healthy Male and Female Mortality Tables (set back 1 year for males and females) for service retirements and beneficiaries of former members and a one-year static projection based on mortality improvement Scale AA. In addition, the tables for service retirements and beneficiaries of former members provide for future improvements in mortality from 2012 to 2013 using Projection Scale AA and using a generational approach based on the Conduent 2014 projection scale thereafter. Disability retirement rates used to value disabled retirees were based on the RP-2000 Disabled Mortality Table (set back 3 years for males and set forward 1 year for females).

The actuarial assumptions used in the July 1, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2011 to June 30, 2014. It is likely that future experience will not exactly conform to these assumptions. To the extent that actual experience deviates from these assumptions, the emerging liabilities may be higher or lower than anticipated. The more experience deviates, the larger the impact on future financial statements.

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2018) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2018 are summarized in the following table:

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Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Risk mitigation strategies	5.00%	5.51%
Cash equivalents	5.50%	1.00%
U.S. Treasuries	3.00%	1.87%
Investment grade credit	10.00%	3.78%
High yield	2.50%	6.82%
Global diversified credit	5.00%	7.10%
Credit oriented hedge funds	1.00%	6.60%
Debt related private equity	2.00%	10.63%
Debt related real estate	1.00%	6.61%
Private real estate	2.50%	11.83%
Equity related real estate	6.25%	9.23%
U.S. equity	30.00%	8.19%
Non-U.S. developed markets equity	11.50%	9.00%
Emerging markets equity	6.50%	11.64%
Buyouts/venture capital	8.25%	13.08%

#### Discount Rate

The discount rate used to measure the total pension liability was 5.66% as of June 30, 2018. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.00%, and a municipal bond rate of 3.87% as of June 30, 2018, based on the Bond Buyer Go 20-Bond Municipal Bond Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on the contribution rate in the most recent fiscal year. The State employer contributed 50% of the actuarially determined contributions and the local employers contributed 100% of the actuarially determined contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through June 30, 2046. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through June 30, 2043 and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

Sensitivity of the Municipality's proportionate share of the net pension liability to changes in the discount rate.

The following presents the Municipality's proportionate share of the net pension liability calculated using the discount rate of 5.66%, as well as what the Municipality's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (4.66%) or 1-percentage point higher (6.66%) than the current rate:

		1%	Current Discount	1%
	D	ecrease	Rate	Increase
_	(-	4.66%)	(5.66%)	(6.66%)
Municipality's proportionate share of				
the net pension liability	\$	686,323	570,864	474,060

Pension plan fiduciary net position.

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERS financial report.

#### Note 12: ECONOMIC DEPENDENCY

The Township of Downe is not economically dependent on any one business or industry as a major source of tax revenue for the entity.

#### **Note 13: RISK MANAGEMENT**

The entity is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

<u>Property and Liability Insurance</u> - The entity maintains commercial insurance coverage for property, liability and surety bonds. During the year ended December 31, 2018 and 2017 the entity did not incur claims in excess of their coverage and the amount of coverage did not significantly decrease.

The entity is a member of the Atlantic County Joint Insurance Fund (JIF) and the Municipal Excess Liability Fund (MEL) which also includes other municipalities throughout the region. The entity is obligated to remit insurance premiums into these funds for sufficient insurance coverage. There is an unknown contingent liability with the Atlantic County Municipal Joint Insurance Fund if there is a catastrophic insurance claim from any member of the fund. The entity has a general liability limit of \$100,000 under JIF, which increases to \$5,000,000 under MEL.

New Jersey Unemployment Compensation Insurance — The entity has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan, the entity is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The entity is billed quarterly for amounts due to the State. The following is a summary of entity contributions, employee contributions, reimbursements to the State for benefits and the ending balance of the entity's trust fund for the previous three years:

Calendar	Beginning	Township	Employee	Interest	Amount	Ending
Year	Balance	Contributions	Contributions	Earned	Reimbursed	Balance
2018	\$ 13,883.61	-	765.05	25.08	2,094.14	12,579.60
2017	\$ 11,624.21	2,500.00	861.82	25.72	1,128.14	13,883.61
2016	13,476.09	-	599.76	23.91	2,475.55	11,624.21

#### **Note 14: CONTINGENT LIABILITIES**

From time to time, the entity is a defendant in legal proceedings relating to its operations as a municipality. As of the date of our audit report, it was noted that the Township is involved in contract litigation in Texas. The Township is currently vigorously defending the matter. As of the date of our audit, the outcome of the litigation is uncertain, however, an adverse judgement against the Township could be material to these financial statements.

#### **Note 15: INTERFUND BALANCES**

During the most recent calendar year ended December 31, 2018, the following interfunds were included on the balance sheets of the various funds of the Township of Downe:

	Due From	Due To
Current Fund: General Capital Fund	\$ 421,335.86	450.40
Animal Control Fund Trust Other		156.46
Trust Small Cities		11,637.88
Trust - Escrow		35,254.52
Grant Fund		469,013.75
Grant Fund:		
Capital Fund	3,500.00	333,465.30
Current Fund	469,013.75	
Trust Other		1,850.00
Trust Fund:		
Current - Animal Control Fund	156.46	
Current - Small Cities	11,637.88	
Current - Escrow	36,299.43	4 0 4 4 0 4
Current - Other Grant Fund - Small Cities	1 950 00	1,044.91
	1,850.00	
General Capital Fund:	000 405 00	0.500.00
Grant Fund	333,465.30	3,500.00
Current Fund		421,335.86
	\$ 1,277,258.68	1,277,258.68

The amounts due from the Grant fund to the Current fund is due to the fact that the Current Fund paid a number of invoices. The remaining interfunds are due to amounts that should have been transferred to the proper bank accounts.

#### **Note 16: SUBSEQUENT EVENTS**

The entity has evaluated subsequent events through July 22, 2019 the date which the financial statements were available to be issued and identified no events requiring disclosure.

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CERTIFIED PUBLIC ACCOUNTANTS

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#### Independent Auditor's Report

The Honorable Mayor and
Members of the Township Committee
Township of Downe, New Jersey

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the regulatory basis financial statements of the various funds and account group as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Township 's basic financial statements, and have issued our report thereon dated July 22, 2019, which was adverse due to being presented in accordance with the New Jersey regulatory basis of accounting.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Township's control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of Township's internal control. Accordingly, we do not express an opinion on the effectiveness of Township's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

FORD, SCOTT & ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

Nancy Sbrolla
Nancy Sbrolla
Certified Public Accountant
Registered Municipal Accountant
No. 542

July 22, 2019

### CURRENT FUND SCHEDULE OF CASH - TREASURER

	Current	Fund	Grant Fund
Balance December 31, 2017	\$	1,178,630.55	76,228.09
Increased by Receipts:			
Taxes Receivable	3,681,886.83		
Tax Title Liens	10,751.66		
Prepaid Taxes	85,725.08		
Revenue Accounts Receivable	494,214.28		
Miscellaneous Revenue	70,145.74		
Senior Citizen and Veterans	36,143.16		
Due to State - Marriage License	175.00		
Due from Current Fund	-		144.07
Due from Capital Fund	6.00		
Due from Dog Trust	85.00		
Due from Federal & State Grant Fund	621,284.45		
		5,000,417.20	144.07
		0.470.047.75	70.070.40
		6,179,047.75	76,372.16
Decreased by Disbursements:			
Current Year Appropriation	972,033.82		
Prior Year Appropriations	34,676.16		
County Taxes	1,840,380.69		
Local District School Taxes	1,464,606.00		
Special District Taxes	295,191.00		
Refund Tax Overpayments	168.18		
Due to Escrow	1,038.66		
Due from Federal & State Grant Fund	129,305.31		
	<del></del>	4,737,399.82	
Balance December 31, 2018	\$	1,441,647.93	76,372.16

CURRENT FUND SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

	Balance	Current		Collections by Cash	by Cash		Transferred To Tax		Balance
Year	Dec. 31, 2017	Year Levy	Added Taxes	2017	2018	Adjustments	Title Lien	Arrears	Dec. 31, 2018
Arrears \$	2,053.85				2,051.89		200.00	(2,669.33)	2,671.29
2017	103,847.59				82,579.51	346.45	15,163.67	2,419.33	3,338.63
	106,901.44	ı	•	ı	84,881.40	346.45	15,663.67	ı	6,009.92
2018		4,078,518.41	9,144.85	133,276.50	3,640,690.87	12,111.88	79,147.10		222,436.91
₩	106,901.44	4,078,518.41	9,144.85	133,276.50	3,725,572.27	12,458.33	94,810.77		228,446.83
					3,633,844.20 (43,685.44 (48,042.63   3,725,572.27	Cash Receipts Senior Citizens and Veterans Homestead Rebate	Veterans		
						43,685.44			
	Analysis of Current Year Tax Levy Tax Yield: General Pro Special Distr	Year Tax Levy Tax Yield: General Property Tax Special District Taxes			3,783,327.41 295,191.00				
		Added Taxes (54:4-53.1 et.	:4-63.1 et. seq.)	I	9, 144.85	4,087,663.26			
		Tax Levy: Special District Tax General County Taxes County Library Taxes	ax axes xes		1,737,122.72	295,191.00			
		County Open Space Taxes County Health Taxes County Added and Omitted Taxes Total County Tax	toe Taxes xes d Omitted Taxes Total County Taxes	I	15,763.48 82,332.67 452.75	1,835,671.62			
		Local School District Tax Additional Local School D	Local School District Tax Additional Local School District Tax			1,464,606.00			
		Local Tax for Municipal Purposes Add: Additional Tax Levied	nicipal Purposes Fax Levied	I	486,124.00 6,070.64	492,194.64			
					II	4,087,663.26			

### CURRENT FUND SCHEDULE OF TAX TITLE AND OTHER LIENS

Balance December 31, 2017		\$	342,386.94
Increased by:			
Transfers from Taxes Receivable Interest and Costs Accrued by Sale	94,810.77		
on February 15, 2018	5,669.09		
			100,479.86
			442,866.80
Decreased by:			
Collections	10,751.66		
Canceled	20,990.33		
			31,741.99
Balance December 31, 2018		\$	411,124.81
		-	

CURRENT FUND SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE

	Balance Dec. 31, 2017	Accrued in 2018	Treasurer	Other	Balance Dec. 31, 2018
Miscellaneous Revenue Anticipated Licenses - Other Interest and Costs on Taxes Interest on Investments Energy Receipts Tax Garden State Trust FEMA Capital Improvement Fund		6,709.25 25,856.67 2,772.36 208,365.00 250,511.00 - 25,220.00	6,709.25 25,856.67 2,772.36 208,365.00 250,511.00 - 25,220.00		
	₩	589,580.02 Cash Noncash Prior Reserves	589,580.02 564,360.02 25,220.00		

### CURRENT FUND SCHEDULE OF APPROPRIATION RESERVES - PRIOR YEAR

		Balance			
	Balance Dec. 31, 2017	After Transfers	Paid or Charges	Balance Lapsed	Over- Expended
OPERATIONS WITHIN "CAPS"					
GENERAL GOVERNMENT:					
Mayor and Committee Salaries and Wages	\$ 215.69	215.69	_	215.69	_
Other Expenses	2,538.62	2,538.62	(210.00)	2,748.62	-
Township Clerk	570.50	570.50		570.50	
Salaries and Wages Other Expenses	579.50 8,219.91	579.50 8,219.91	- 843.57	579.50 7,376.34	_
Financial Administration	0,213.31	0,210.01	040.07	7,070.04	
Salaries and Wages	20.70	20.70	-	20.70	-
Other Expenses	3,799.59	3,799.59	1,944.50	1,855.09	-
Collection of Taxes	4 400 54	4 400 54		4 400 54	
Salaries and Wages Other Expenses	1,139.54	1,139.54	-	1,139.54	-
Tax Sale Costs	1,147.73	1,147.73	_	1,147.73	_
Miscellaneous Other Expenses	930.84	930.84	-	930.84	-
Assessment of Taxes					
Salaries and Wages	0.88	0.88	-	0.88	-
Other Expenses	2,656.50	2,656.50		2,656.50	
Maintenance of Tax Map Miscellaneous Other Expenses	5,116.00	5,116.00	2,424.00	2,692.00	-
Liquidation of Tax Title Liens	0,110.00	0,110.00	2, 12 1.00	2,002.00	
Other Expenses	4,463.00	4,463.00	2,926.85	1,536.15	-
Legal Services					
Other Expenses	6,312.65	6,312.65	6,312.65	-	-
Engineering Services Other Expenses	5,160.00	5,160.00	_	5,160.00	_
Municipal Court	0,100.00	0,100.00		0,100.00	
Other Expenses	717.60	717.60	-	717.60	-
Insurance					
Workers Compensation Insurance	64.00	64.00	4.005.00	64.00	-
Employee Group Health	7,806.72	7,806.72	4,005.88	3,800.84	-
LAND USE ADMINISTRATION					
Planning Board					
Salaries and Wages	393.77	393.77	-	393.77	-
Other Expenses	5,208.16	5,208.16	350.00	4,858.16	-
Housing Official Salaries and Wages	73.84	73.84		73.84	
Other Expenses	300.00	300.00	-	300.00	-
PUBLIC SAFETY					
Emergency Management Services	400.00	100.00		400.00	
Salaries and Wages Other Expenses	102.08 1,314.94	102.08 1,314.94	-	102.08 1,314.94	_
Office Expenses	1,014.04	1,014.04	_	1,014.04	
PUBLIC WORKS					
Road Repair and Maintenance					
Salaries and Wages	4,371.12	4,371.12	- 0.405.07	4,371.12	-
Other Expenses Public Buildings and Grounds	7,429.17	7,429.17	3,125.87	4,303.30	-
Other Expenses	5,440.54	5,440.54	892.82	4,547.72	-
Garbage and Trash	-,	,		,-	
Salaries and Wages	711.78	711.78	-	711.78	-
Other Expenses	8,945.11	8,945.11	4,878.13	4,066.98	-
HEALTH AND WELFARE					
Environmental					
Other Expenses	200.00	200.00	-	200.00	-
Historical					
Other Expenses	1,083.95	1,083.95	-	1,083.95	-
Dog Regulation	2 127 00	2 127 00	100.00	2 027 00	
Other Expenses Recreation and Tourism	3,127.00	3,127.00	100.00	3,027.00	-
Other Expenses	200.00	200.00	_	200.00	-
•					
UTILITY EXPENSES AND BULK PURCHASES					
Natural Gas	4,619.91	4,619.91	491.96	4,127.95	-
Electric Telephone	3,815.39 4,429.01	3,815.39 4,429.01	83.66 922.36	3,731.73 3,506.65	-
Street Lighting	14,635.00	14,635.00	5,583.91	9,051.09	-
	.,	,	-,-====	-,	

### CURRENT FUND SCHEDULE OF APPROPRIATION RESERVES - PRIOR YEAR

		Balance			
	Balance	After	Paid or	Balance	Over-
	Dec. 31, 2017	Transfers	Charges	Lapsed	Expended
STATUTORY EXPENDITURES					
Social Security System (O.A.S.I.)	3,164.88	3,164.88	-	3,164.88	-
Unemployment Insurance	1,744.88	1,744.88	-	1,744.88	-
PUBLIC AND PRIVATE PROGRAMS OFF-SET BY REVENUES					
Local Match	5,500.00	5,500.00		5,500.00	-
CAPITAL IMPROVEMENTS					
Office Equipment	4,000.00	4,000.00		4,000.00	-
Building Improvements	16,000.00	16,000.00		16,000.00	-
	\$ 147,700.00	147,700.00	34,676.16	113,023.84	
Reserves	126,047.85		-		
Encumbrances	21,652.15				
	147,700.00				

Exhibit A - 9

### CURRENT FUND SCHEDULE OF LOCAL DISTRICT SCHOOL TAX

Balance December 31, 2017 School Tax Payable School Tax Deferred	\$	182,015.01 550,000.00		
School Tax Deletted		550,000.00	\$	732,015.01
Increased by:				4 404 000 00
Levy - School Year July 1, 2017 to June 30, 2018				1,464,606.00
				2,196,621.01
Decreased by:				
Payments				1,464,606.00
Balance December 31, 2018				
School Tax Payable		182,015.01		
School Tax Deferred	_	550,000.00	-	732,015.01
			_	702,010.01
Current Year Liability for Local School District School Tax:				
Tax Paid				1,464,606.00
Tax Payable Ending				182,015.01
				1,646,621.01
Less: Tax Payable Beginning				182,015.01
Amount charged to Current Year Operations			\$	1,464,606.00

CURRENT FUND SCHEDULE OF FEDERAL AND STATE GRANTS RECEIVABLE

Balance Dec. 31, 2018	32,483.50 192,617.16 100,000.00 78,148.00 110,000.00	25,700.00 30,000.00 1,933.75	15,643.22 17,997.61	44,920.00	649,443.24	80,773.43 18,743.17 49,522.19	0.32	4,505.50 19,783.75	173,328.36	822,771.60	
Adjustments											
Received	41,357.00	30,000.00	21,816.00	155,080.00	299,753.00		7,980.08	176,494.50 84,340.62 47,216.25	316,031.45	615,784.45	615,784.45
Transferred From 2018 Revenues	110,000.00				110,000.00		7,980.08		7,980.08	117,980.08	Cash Unappropriated Reserves
Balance Dec. 31, 2017	32,483.50 192,617.16 - 100,000.00 119,505.00	25,700.00 30,000.00 30,000.00 1,933.75 51,500.00	37,459.22 17,997.61	200,000.00	839,196.24	4 80,773.43 18,743.17 49,522.19	0.32	181,000.00 84,340.62 67,000.00	481,379.73	1,320,575.97	Unappi
Purpose	FEDERAL GRANTS: Small Cities - 2013 Small Cities - Gandy's Beach Small Cities - Bayview Bulkhead Small Cities - CDBG Small Cities - 2017 Small Cities - 2017	USDA - Special Police Vehicle USDA - Water / Wastewater USDA - Sewer Search USDA - Predevelopment USDA	FEMA - Maple Avenue FEMA - Dyer Cove	National Fish and Wildlife	Total Federal	STATE GRANTS:  NJ Transportation TrustFund Activity Act of 1984 2012 - Fortescue 2011 - Laura, Russell and Union 2013 - Garrison Avenue	Clean Communities Recycling Tonnage	NJDOT - NJ Avenue NJDOT - 2016 NJDOT - 2017	Total State	 	

CURRENT FUND SCHEDULE OF APPROPRIATED RESERVES FOR FERERAL AND STATE GRANTS

	Balance December 31, 2017	mber 31, 2017					
	Appropriated	Keserve for Encumbrances	2018 Appropriations	Disbursed	Encumbrances	Canceled	Balance Dec. 31, 2018
FEDERAL GRANTS:  Small Cities - 2018  Small Cities - Local Match - 2018  Small Cities - 2017  Small Cities - Local Match - 2017  Small Cities - Local Match  Small Cities - Bayview Bulkhead	110,442.50 4,500.00 17,413.20 320.05 5,791.12		110,000.00	77,766.23			110,000.00 11,000.00 32,676.27 4,000.00 17,413.20 320.05 5,791.12
USDA - Water / Wastewater National Fish and Wildlife National Fish and Wildlife - Match	1,648.75 44,325.00 36,140.00			23,988.00			1,648.75 44,325.00 12,152.00
FEMA - Maple Avenue Hurricane Sandy Flood Relief	37,109.22 16,177.52						37,109.22 16,177.52
DEP - Shore Protection	287.77						287.77
Total Federal	274,155.13		121,000.00	102,254.23			292,900.90
STATE GRANTS:  NJ Transportation Trust Fund Authority Act of 1984 2012 Fortescue 2011 - Laura, Russell and Union 2013 - Garrison Avenue	8.61 10,913.17 36,793.44						8.61 10,913.17 36,793.44
Clean Communities Recycling Tonnage	30,816.80 4,380.03		7,980.08 2,764.41	2,206.21 497.25			36,590.67 6,647.19
Generator Match	8,000.00						8,000.00
NJDOT - NJ Ave NJDOT - 2016 NJDOT - 2017	181,000.00			12,500.00			168,500.00
Total State	303,517.05		10,744.49	18,552.96			295,708.58
	577,672.18		131,744.49	120,807.19	,	•	588,609.48
		Paid thr Paid t	Paid through Current Fund Paid through Grant Fund	120,807.19			

120,807.19

CURRENT FUND SCHEDULE OF FEDERAL AND STATE GRANTS - UNAPPROPRIATED RESERVES

Balance Dec. 31, 2018		5,500.00	5,500.00		7.00	I	397,500.00	397.507.00	403,007.00
Adjustments									1
Received		5,500.00	5,500.00						5,500.00
Transferred To 2018 Approproriations						2,764.41		2.764.41	2,764.41
Balance Dec. 31, 2017	<del>U</del>	· <del>}</del>			7.00	2,764.41	397,500.00	400.271.41	\$ 400,271.41
Purpose	FEDERAL GRANTS:	USDA Door	Total Federal	STATE GRANTS:	Clean Communities	Recycling Tonnage Grant	Money Island	Total State	

#### TRUST FUND SCHEDULE OF CASH - TREASURER

	 Dog Licenses	<u> </u>	Other	
Balance December 31, 2017	\$	479.54		16,997.36
Increased by Receipts:				
Dog License Fees 2018	446.20			
Due to State of New Jersey	115.80			
Due from Current Fund	1.14		9.00	
Miscellaneous Trust Reserves			3,590.13	
	 	563.14		3,599.13
		1,042.68		20,596.49
Decreased by Disbursements				
Statutory Expenditures	300.00			
Due to State of New Jersey	115.80			
Due to Current Fund	1.14		9.00	
Miscellaneous Trust Reserves			2,374.14	
	 	416.94		2,383.14
Balance December 31, 2018	\$ 	625.74		18,213.35

### TRUST FUND SCHEDULE OF CASH - COLLECTOR

	 Tax Title Lien Redemption				
Balance December 31, 2017	\$	24,419.30			
Increased by Receipts:					
Interest	49.22				
Deposits for Redemption of Tax Sale Certificates	128,716.59				
Premium	 800.00				
		129,565.81			
		153,985.11			
Decreased by Disbursements					
Returned Premiums	800.00				
Refunds of Tax Sale Certificates	140,384.92				
	 	141,184.92			
Balance December 31, 2018	\$ 	12,800.19			

### TRUST FUND SCHEDULE OF RESERVE FOR DOG FUND EXPENDITURES

Balance December 31, 2017	\$	769.40
Increased by:		
Dog License Fees Collected		446.20
		1,215.60
Decreased by:		
Statutory Excess	85.00	
Expenditures under N.J.S. 4:19-15:11	300.00	
		385.00
Balance December 31, 2018	\$	830.60

License Fees Collected:

Year		Amount
2017	\$	437.60
2016		393.00
	_	
	\$	830.60

### TRUST FUND SCHEDULE OF AMOUNT DUE TO CURRENT FUND - DOG LICENSE FUND

	Ref.	
Balance December 31, 2017		\$ (241.46)
Increased by:		
Miscellaneous Statutory Excess	1.14 85.00	86.14
Ciditality Exceed		 
		(155.32)
Decreased by:		
Payment		 1.14
Balance December 31, 2018		\$ (156.46)

Exhibit B-4

# TRUST FUND SCHEDULE OF AMOUNT DUE TO(FROM) STATE OF NEW JERSEY DEPARTMENT OF HEALTH

Balance December 31, 2017	\$ (48.40)
Increased by: 2018 State License Fees	115.80
Decreased by:	67.40
Disbursements to the State	115.80
Balance December 31, 2018	\$ (48.40)

# TRUST - OTHER FUNDS SCHEDULE OF DUE TO/(FROM) CURRENT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

Reserve		Balance Dec 31, 2017	Receipts	Disbursements	Balance Dec 31, 2018
Tax Title Lien Redemption	\$	(10.56)	1,049.22		1,038.66
Unemployment Developer's Escrow		0.24 (36,299.43)	5.95	5.95	0.24 (36,299.43)
Sandy Donation Recreation		2.12 3.89	0.95 2.10	0.95 2.10	2.12 3.89
	\$	(36,303.74)	1,058.22	9.00	(35,254.52)
	ī	ax Collector	1,049.22	-	
		Treasurer	9.00 1,058.22	9.00	

#### TRUST - OTHER FUNDS SCHEDULE OF MISCELLANEOUS RESERVES FOR THE YEAR ENDED DECEMBER 31, 2018

			Increas	sed by	Decreased by	
<u>Reserve</u>	_	Balance Dec 31, 2017	Receipts	Adjustment	Disbursements	Balance Dec 31, 2018
Hurricane Sandy Relief Developer's Escrow Recreation	\$	455.15 38,388.97 1,052.81	2,800.00		280.00	455.15 40,908.97 1,052.81
Unemployment Trust	<u> </u>	13,883.61	790.13 3,590.13		2,094.14	12,579.60

#### GENERAL CAPITAL FUND SCHEDULE OF CASH - TREASURER

Balance December 31, 2017		\$ 355,263.85
Increased by: Receipts	-	
		 -
Decreased by:		355,263.85
Disbursements	27,381.00	
		 27,381.00
Balance December 31, 2018		\$ 327,882.85

# GENERAL CAPITAL FUND ANALYSIS OF CASH

		Balance	Receipts	ots	Disbursements Improvement	ements	Transfers	δ	Balance
	I	Dec. 31, 2017	Miscellaneous	Debt Issued	Authorizations	Miscellaneous	From	То	Dec. 31, 2018
	8	8,702.25							8,702.25
Capital Improvement Fund		176,750.00					25,220.00		151,530.00
Due to Current Fund		396,121.86				0.09		25,220.00	421,335.86
Due to Grant Fund		(329,965.30)							(329,965.30)
Receivable - NJ DOT		(360, 490.00)							(360,490.00)
Reserve for Debt Service		245.00							245.00
Reserve for Encumbrance									
Reserve for Landfill Closure		45,000.00							45,000.00
Improvement Authorizations:									
ergency Services Building									
Aluminum Observation Tower		385.00							385.00
Various Improvements		185,230.56			6,375.00				178,855.56
Improvements to Buildings		595.00							595.00
Fortescue Berm		14,380.16			14,380.16				(0.00)
Gandy's Beach Bulkhead		394,059.32			6,619.84				387,439.48
Various Equipment		(175,750.00)							(175,750.00)
	•	1							
	€	355, 263.85			27,375.00	00.9	25,220.00	25,220.00	327,882.85

## GENERAL CAPITAL FUND SCHEDULE OF CAPITAL IMPROVEMENT FUND

Balance December 31, 2017		\$ 176,750.00
Increased by:		
Budget Appropriation		
		176,750.00
Decreased by:		
Budgeted Revenue	25,220.00	
		 25,220.00
Balance December 31, 2018		\$ 151,530.00

## GENERAL CAPITAL FUND SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - FUNDED

Balance December 31, 2017	\$	
Increased by:		
No current year activity		
Decreased by:		
		_
Balance December 31, 2018	\$ -	

GENERAL CAPITAL FUND SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

Ord # 07-14 08-14 01-15

							Analysis of Balance	
Improvement Description	Balance Dec. 31, 2017	e 2018 017 Authorizations	Raised in 2018 Budget	Debt Issued	Balance Dec. 31, 2018	Bond Anticipation Notes	Expenditures	Unexpended Improvement Authorizations
Fortescue Berm	\$ 320,850.00	50.00	9,463.00		311,387.00	311,387.00		
Gandy's Beach Bulkhead	685,660.00	90.00	40,537.00		645,123.00	628,613.00		
Various Equipment	175,750.00	20.00			175,750.00		175,750.00	
Sewer Improvements	1,000,000.00	00.00			1,000,000.00			1,000,000.00
	\$ 2,182,260.00	20.00	50,000.00		2,132,260.00	940,000.00	175,750.00	1,000,000.00
					Improvement Authorizations Unfunded Less:	zations Unfunded		1,403,949.48
					Unexpended Proceeds of Bond Anticipation Notes Issued: Ord. Number 08-14	seeds of Bond otes Issued:	\$ 403,949.48	
								403,949.48
								1,000,000.00

GENERAL CAPITAL FUND SCHEDULE OF IMPROVEMENT AUTHORIZATIONS

	;	ber 31, 2018 Unfunded										403,949.48		1,000,000.00	1,403,949.48	•	
		Balance December 31, 2018 Funded Unfunded	385.00	7,832.00	59,911.25	29,117.99	39,994.32	42,000.00		595.00	•	•	•		179,835.56		
	į	Other Funding															
	:	Paid or Charged		6,375.00							14,380.16	6,619.84			27,375.00	27,375.00	27,375.00
Authorizations	Deferred Charges to	Future Taxation														Cash	Prior Year Encumbrance
Aut	į	Other Funding															
	;	ber 31, 2017 Unfunded									14,380.16	410,569.32		1,000,000.00	1,424,949.48		
		Balance December 31, 2017 Funded Unfunder	385.00	14,207.00	59,911.25	29,117.99	39,994.32	42,000.00		595.00					186,210.56		
		Amount	€9	75,000.00	157,500.00	117,140.00	74,551.00	42,000.00	33,811.00	13,765.00	11/30/2014 1,200,000.00	12/17/2014 1,177,000.00	185,000.00	12/11/2017 1,000,000.00	· Η •		
		Ord. Date								7/1/2013	11/30/2014	12/17/2014	4/6/2015	12/11/2017			
		Improvement Description	Aluminum Observation Tower	Various Improvements: Bulkhead North Cove	Bulkhead Money Island	Roadway Improvements	Storm Damage	Landfill Closure	Public Works Equipment	Improvements to Building	Fortescue Berm	Gandy's Beach Bulkhead	Various Improvements	Sewer Improvements			
		Ord #	04-03	01-12						02-13	07-14	08-14	01-15	04-17			

GENERAL CAPITAL FUND SCHEDULE OF GENERAL SERIAL BONDS

Balance	Dec. 31, 2018		
	Decreased		
	Increased		
Balance	Dec. 31, 2017		
Interest	Rate	↔	↔
Maturities of Bonds Outstanding December 31, 2018	Amount		
Maturitie Outs Decemb	Date		
Amount of Date of Original	lssne		
Date of	lssue		
	Purpose	No current year activity	

GENERAL CAPITAL FUND SCHEDULE OF BOND ANTICIPATION NOTES

Balance Dec. 31, 2018	311,387.00	628,613.00	940,000.00
Decreased	320,850.00	669,150.00	990,000.00
Increased	311,387.00	628,613.00	940,000.00
Balance Dec. 31, 2017	320,850.00	669,150.00	00.000,066
Interest Rate	2.000% \$ 3.000%	2.000%	' <del>⇔</del> "
Date of Maturity	12/11/2018 12/10/2019	12/11/2018 12/10/2019	
Date of Issue	12/12/2017 12/11/2018	12/12/2017 12/11/2018	
Date of Original Issue	01-12 12/17/2014	08-14 12/16/2015	
Date of Ordinance Original Number Issue	01-12	08-14	
Improvement Description	Various Improvements	Gandy's Beach	

GENERAL CAPITAL FUND SCHEDULE OF BOND AND NOTES AUTHORIZED BUT NOT ISSUED

Balance Dec. 31, 2018	16,510.00	175,750.00	1,000,000.00	1,192,260.00
Other				
Debt Issued				
2018 Authorizations				
Balance Dec. 31, 2017	16,510.00	175,750.00	1,000,000.00	1,192,260.00
'   	↔			ι <b>Ι</b> Ι
Improvement Description	Gandy's Beach Bulkhead	Dump Truck/Alarm System	Sewer Improvements	
Ordinance Number	08-14	01-15	4-17	



#### **TOWNSHIP OF DOWNE**

#### PART II

## YEAR ENDED DECEMBER 31, 2018



#### **GENERAL COMMENTS**

#### Contracts and Agreements Required to be Advertised for N.J.S. 40A:11-4

N.J.S. 40A:11-4 states, "Every contract or agreement for the performance of any work or the furnishing or hiring of any materials or supplies, the cost or contract price whereof is to be paid with or out of public funds not included within the terms of Section 3 of this act, shall be made or awarded only after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding the aggregate \$17,500 except by contract or agreement."

The governing body of the Township of Downe has the responsibility of determining whether the expenditures in any category will exceed \$17,500 within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the district counsel's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or goods or services, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine if any clear-cut violations existed.

The minutes indicate that no bids were requested by public advertising during the current year.

Our examination of expenditures did not reveal payments in excess of \$17,500 "for the performance of any work or the furnishing or hiring of any materials or supplies" other than those where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provisions of N.J.S. 40A:11-6.

#### **Collection of Interest on Delinquent Taxes and Assessments**

The statute provides the method for authorizing interest and the maximum rates to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent.

The governing body, on January 2, 2018, adopted the following resolution authorizing interest to be charged on delinquent taxes:

"BE IT RESOLVED by the Township Committee of the Township of Downe, in accordance with Chapter 75, New Jersey Laws of 1991, and N.J.S.A. 54:4-67, 54:5-32, 54:5-34 and 54:5-35, which authorizes the Governing Body inter alia to fix the rate of interest to be charged, in the Township of Downe, for the nonpayment of taxes, assessment and municipal charges, said rate of interest shall be and is hereby fixed at 8 per cent per annum on the first \$1,500 of delinquency and 18 per cent per annum on any amount in excess of \$1,500 to be calculated from the date when taxes, assessments ad charges become delinquents.

**BE IT FURTHER RESOLVED** by the Township Committee of the Township of Downe, in accordance with N.J.S.A. 54:4-67, Chapter75, New Jersey Laws of 1991, and Chapter 32, New Jersey Laws of 1994, which permits a 6 per cent penalty on taxes and municipal charges greater than \$10,000 as of the close of the fiscal year, that said end-of-year penalty shall be fixed for the Year 2017.

Our examination of interest collected on delinquent taxes did not reveal any charges that were in agreement with the above resolution.

#### **Delinquent Taxes and Tax Title Liens**

The tax sale was held on February 15, 2018 and was complete. Inspection of tax sale certificates on file revealed that all tax sale certificates were available for audit.

The following comparison is made of the number of tax title liens receivable on December 31st of the last three years:

<u>Year</u>	<u>Number</u>
2018	100
2017	97
2016	81

It is essential to good management that all means provided by statute be utilized to liquidate tax title liens in order to get such properties back on a taxpaying basis.

#### **Verification of Delinquent Taxes and Other Charges**

A test verification of delinquent charges and current payments was made in accordance with the regulations of the Division of Local Government Services, including the mailing of verification notices as follows:

<u>Type</u>	Number Mailed
Payments of 2018 and 2017 Taxes	5
Delinquent Taxes	3

As of the date of this audit report, all verifications have not been returned. However, no problems were noted with those that have been returned.

#### **Comparison of Tax Levies and Collections Currently**

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

2018	\$ 4,087,663	3,773,967	92.33%
2017	3,975,976	3,765,226	94.70%
2016	4,029,147	3,852,143	95.61%
2015	3,826,815	3,626,342	94.76%
2014	3,579,049	3,405,262	95.14%

#### **Comparative Schedule of Tax Rate Information**

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Tax Rate	\$ 2.229	2.137	2.139	2.006	1.851
Apportionment of Tax					
Rate:					
Municipal	0.286	0.281	0.273	0.259	0.231
County	1.081	1.002	1.026	0.989	0.883
School	0.862	0.854	0.840	0.758	0.737
Assessed Valuation	\$ 167,308,400	171,694,700	174,390,957	176,531,505	178,154,545

#### **Delinquent Taxes and Tax Title Liens**

This tabulation includes a comparison, expressed in percentage, of the total delinquent taxes and tax title liens, in relation to the tax levies of the last five years.

	Amount of		Amount of		Percentage
	T	ax Title	Delinquent	Total	of Tax
<u>Year</u>		<u>Liens</u>	<u>Taxes</u>	<u>Delinquent</u>	<u>Levy</u>
2018	\$	411,125	228,447	639,572	15.65%
2017		342,387	106,901	449,288	11.30%
2016		263,608	106,467	370,075	9.18%
2015		278,833	144,575	423,408	11.06%
2014		237,135	119,817	356,952	9.97%

#### FINDINGS AND RECOMMENDATIONS

NONE

#### STATUS OF PRIOR RECOMMENDATIONS

NONE

#### **RECOMMENDATIONS**

NONE

Should any questions arise as to my comments or recommendations, or should you desire assistance in implementing my recommendations, please do not hesitate to call.

FORD, SCOTT & ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

Nancy Sbrolla

Nancy Sbrolla Certified Public Accountant Registered Municipal Accountant No. 542

July 22, 2019